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EXECUTIVE SECRETARIAT

Routing Slip

TO:		ACTION	INFO	DATE	INITIAL
1	DCI		X		
2	DDCI		X		
3	EXDIR		X		
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16	C/PAD/OEA				
17	SA/IA				
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19	C/IPD/OIS				
20	NIO/TA		X		
21	D/LL		X		
22	D/PA		X		
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Remarks:

23. NIO/PPT X

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Executive Secretary

18 July 83

Date

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United States Department of State

Washington, D.C. 20520

Executive Registry
83-3580

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July 15, 1983

MEMORANDUM FOR MR. WILLIAM P. CLARK
THE WHITE HOUSE

SUBJECT: Central America - Public Affairs/Legislative Action Plan

Attached are public affairs/legislative action plans as tasked by Tab C of the President's memorandum on this subject dated July 12, 1983. The focus of the action plan at Tab 1 is on maximizing the impact of the President's speech over the near term. A longer term public diplomacy strategy is at Tab 2. This strategy will be reviewed July 15 by the Interagency Executive Committee for Public Diplomacy headed by Otto Reich.

At Tab 3 is a legislative action plan covering the various items included in the President's memorandum. Note that the President's memorandum calls on the Secretary of Defense to "...identify the public affairs guidance and Congressional action/consultation required to accomplish each of the action points." Those details were not available at the time the attached plan was completed, but are expected to be included in the Secretary of Defense's submission, and a revised, coordinated plan will be prepared at that time.

Attachment:
As stated.

for Charles Hill
Executive Secretary

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Public Affairs Action Plan
For July 18 Speech

Objective: To lay the foundation for strong public and congressional support of our Central American policy in conjunction with the Presidents' July 18 speech on bipartisan commission.

	Activity	Date	Action Officer
1.	High Administration Official briefs/consults with four congressional co-sponsors (Jackson, Mathias, Kemp and Barnes)	Prior to July 18	State (H)-P. Moore White House-Legislative
2.	Press Backgrounder on speech (On site, W.H. or State)	July 18	White House-M.Allin R. MacFarlane
3.	Stimulate requests for high administration officials to appear in the following talk shows (List of available officials in Tab. A):	July 18-24	State (PA)-J. Hughes White House-M. Allin
	PBS McNeil-Lehrer Report ABC Nightline NBC Today Show ABC Good Morning America CBS Morning News NBC Meet the Press CBS Face The Nation ABC This Week with D. Brinkley		
4.	USIA will ensure world-wide dissemination of speech and supporting materials through Wireless File, Voice of America commentaries and other mechanisms	July 18	USIA-R. Gilbert
5.	State will provide diplomatic posts with guidance and request feedback on audience receptivity	July 18	State(ARA)-P.Sarros
6.	Briefing for Congressional Leaders	July 18	State--Shultz/Motley
7.	Briefing for Congressional Staffers	July 18	State(ARA)-CJohnstone
8.	Distribute speech to all Members of Congress	July 18	White House-Leg.

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9.	Print and distribute speech around U.S. on expedited basis	July 18-19	State (PA)-P. Auerswald
10.	Direct-line interviews with local TV/Radio programs and editorial boards. (List of officials in Tab B.)	July 18-30	State(PA)- T. Bleha
11.	Special Briefings for national columnists (e.g. James Reston, Joseph Kraft, Evans and Novak, G. Will)	July 18-30	State(PA) J. O'Neill
12.	W.H. Outreach Group meeting with select interested groups (Hispanic, Veterans Religous, etc.)	July 20-27	WhiteHouse:MBlackwell
13.	Op Ed Pieces for major newspapers; e.g. Washington Post, Wall Street Journal New York Times, Boston Globe, L.A. Times, (See List of major newspapers in 23 major cities in the Mid-Atlantic/ Mid-West and South/Southwest/ West regions in Tab C) To stress special themes such as security, human rights, development assistance, refugees; and authored by appropriate senior administration official.	July 19-30	Inter-Agency Committee (Reich)
14.	Briefings for ARA/OAS and OECD Ambassadors	July 18-19	Dam/Eagleburger/ Motley/Reich

15. Supporting Materials presently in clearance, draft or publication stages

-- Talking Points on Bipartisan Commission.

-- Themes on Central American Policy as articulated by President in April 27 Speech to Congress: Democracy, Development, Security, Dialouge and Negotiations

-- Special Themes on external interference and threat to area and its effect on U.S. and allied security interests, which will emphasize following points; the dangers posed by the Marxist/Leninist government of Nicaragua in their export of revolution to democratically oriented states; the danger of Soviet, Soviet Bloc, and Cuban interference in the region.

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-- Special Talking Points on President's legislative agenda items:
  -- CBI trade and investment incentives
  -- FY83 Supplemental
  -- FY83 Reprogramming of additional $30 million
  -- Boland - Zablockt amendment
  -- FY84 foreign AID request
  -- Radio Marti
  -- Certification on El Salvador

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TAB A

ADMINISTRATION OFFICIALS AVAILABLE FOR TV TALK SHOWS

Secretary Shultz

Secretary Weinberger (DOD)

Deputy Secretary Dam

Ambassador Kirkpatrick

Undersecretary Iklé (DOD)

Undersecretary Eagleburger

Undersecretary Schneider

Ambassador Middendorf

Administrator McPherson (AID)

Assistant Secretary Motley

Assistant Secretary Abrams

Assistant Secretary Armitage (DOD)

Political-Military Director Howe

Senior Adviser Reich

Deputy Assistant Secretary Michel

Deputy Assistant Secretary Sanchez (DOD)

Mr. Craig Johnstone

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TAB D

CENTRAL AMERICA SPEAKERS/BRIEFINGS POOL
JULY/AUGUST 1983

Richard Belt	ARA/CEN
Jeff Biggs	ARA/P
Robert Blohm	ARA/CEN
George Brown	ARA/PPC
Suzan Clyde	ARA/P
Robert Cox	ARA/CEN
Luigi Einaudi	ARA/PPC
Charles Fairbanks	HA/DAS
Ed Fox	H/DAS
John Hamilton	ARA/PPC
Richard Harrington	ARA/PPC
Donna Hrinak	ARA/CEN
Stephen MacFarland	ARA/CEN
Kate Marshall	ARA/P
Garry Matthews	HA/DAS
Robert Perry	P
Datus Proper	ARA/RPP
Peter Romero	ARA/CEN
Gerald Rosen	ARA/ECP
Robert Ryan	ARA/DEP
Peter Sarros	ARA/CEN
Charles Shapiro	ARA/CEN
Michael Skol	ARA/PPC
Greg Sprow	ARA/CEN
Daniel Vernon	ARA/CEN
William Wood	ARA/PPC

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...e Foreign Relations Subcommittee
...estern Hemisphere Affairs

...ber	... (State)	Home-town Newspaper	Edit. Pos... on El Sal/Ac
...ens ...elms ...chairman)	NC(Raleigh)	Raleigh News and Observer	unk.
...ar	Ind(Indianapolis)	Indianapolis Star	supports
...rssbaum	Kan(Wichita)	Wichita Eagle-Beacon	unk.
...ssler	SD(Humboldt)	Rapid City Journal	unk.
	SD(Humboldt)	Sioux Falls Argus Leader	unk.
...rowski	Alas(Fairbanks)	Fairbanks Daily News-Miner	unk
...ros ...rinsky	Neb(Omaha)	Omaha World Herald	supports
...	Mass(Lowell)	Lowell Sun	unk. 1/
...	Conn(Norwich)	Hartford Courant	against ce...
...ston	Cal(Los Angeles)	2/	

...se Foreign Affairs Subcommittee
...n Inter-American Affairs

...ens ...mes ...chairman)	Md(Bethesda)	3/	
...ds	Mass(Cohasset)	1/	
...enson	Conn(Norwalk)	Middletown Press	unk.
		Hartford Courant	against ce...
...ager	Pa(Oaberry)	4/	
...	Nev(Las Vegas)	Las Vegas Sun	unk.
		Las Vegas Review-Journal	unk.
...ia	NY(Bronx)	5/	
...	NY(Brooklyn)	5/	
...ros ...marsino	Calif. (Barbara)	Santa Barbara News Press	unk.
...ie	Ill(Bonsenville)	6/	
...mber	Neb(Lincoln)	Lincoln Star/Journal	unk.

...r all footnotes, see relevant papers on page 1 of attachment.

... - Boston 1/ - Washington 5/ - New York
... - Los Angeles 4/ - Philadelphia 6/ - Chicago

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		Edit. Posit. on El Salvador
Northeast/Mid-west		
Boston	*Boston Globe	negotiate
	Boston Herald American (Hearst)	econ aid only
	*Christian Science Monitor	negotiate
New York	*New York Times	against certif.
	*New York Daily News	crit. of Admin
	New York Post	unk
	*Wall Street Journal	supports Admin
	Newsday	crit. of Admin
Philadelphia	*Philadelphia Inquirer	against certif.
Washington	*Washington Post	negotiate
	*Washington Times	supports Admin
Pittsburgh	Pittsburgh Post-Gazette	opp inc'd mil
	*Pittsburgh Press (Scripps)	supports Admin
Cleveland	*Cleveland Plain Dealer	opps US aid; ne
	Cleveland Press	unk
Detroit	*Detroit Free Press	negotiate
	Detroit News	supports Admin
Louisville	*Louisville Courier-Journal	crit of certif.
	Louisville Times	no mil aid
Chicago	*Chicago Tribune	supports Admin.
	Chicago Sun-Times	negotiate
Milwaukee	*Milwaukee Journal	negotiate
	Milwaukee Sentinel	supports Admin.
Des Moines	*Des Moines Register	negotiate
Omaha	*Omaha World-Herald	supports Admin
South, Southeast/West		
Miami	*Miami Herald	negotiate
	*Diario Las Americas	unk
Atlanta	*Atlanta Constitution	no US troops
	*Atlanta Journal	no more mil per
New Orleans	*News Orleans Times-Picayune	gen. supports A
Houston	*Houston Chronicle	supports Admin
	Houston Post	unk
Dallas	*Dallas Morning News	supports Admin
	Dallas Times Herald	negotiate
Phoenix	*Arizona Republic	supports Admin
San Diego	*San Diego Union/Tribune (Copley)	supports Admin
Los Angeles	*Los Angeles Times	negotiate
	Los Angeles Herald Examiner (Hearst)	negotiate
San Francisco	*San Francisco Chronicle	supports Admin
	San Francisco Examiner (Hearst)	supports Admin
Oakland	Oakland Tribune	negotiate
Sacramento	Sacramento Bee	crit. of certif

Central American affairs relatively extensively

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CENTRAL AMERICA PUBLIC DIPLOMACY ACTION PLAN

(July-September 1983)

I. Continuing Activities. The following activities will be undertaken in support of our Central America policy with respect to the various audiences we wish to influence.

ACTIVITY	ACTION OFFICE
A. Domestic Audiences	
1. The Congress	
-- Encourage visits by CODELS to the area and provide appropriate briefings and support	ARA,H
-- Continuing flow of information to selected members and staffs	ARA
-- Support the National Bipartisan Commission on Central America.	ARA
-- Regular Background briefings to HFAC, SFRC, SAC and HAC	ARA, DOD/ISA, H
-- Briefing of Congressional leaders by President and Secretary of State and Defense	NSC, Mr. Reich
-- Periodic caucuses of Congressional supporters to provide briefings on Administration's policy	Mr. Reich
2. The Public	
-- Regular speakers programs focussing on: - constituencies of key congressmen - opinion makers/leaders	PA, ARA
-- Through September State P.A. plans to concentrate its public affairs programming on a sounthern/border arc and a mid-Atlantic/mid-Western arc (cities in which either media or public interest in Central America is relatively strong), as well as on other major media markets. Speaking engagements facilitate access to media. P.A. would, therefore, arrange live events whenever	

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possible with civic organizations. In cities where appropriate organizations do not hold summer meetings, we would seek to arrange media briefings, talks, and backgrounders.

The specifics of what we would like to do (locations, desirable timing and required speaker level) are listed in the attachment. To accomplish this, we will increase the number of speakers able to communicate persuasively Administration policies to the media and the public. P/A can arrange short sessions in public speaking techniques and/or evaluations for interested officers from the Foreign Affairs community.

-- Regular mailings of speeches, lists, etc. PA

ACTIVITY	ACTION OFFICE
3. Interest Groups	
-- Secretary to hold meetings with national leaders of select religious human rights, business, foreign affairs groups	ARA, PA
-- Periodic mailing of information to select groups	ARA, PA
-- Encourage pro-Administration groups in influential positions to speak up	White House Mr. Reich
-- Encourage active Hispanic Caucus	ARA, Mr. Reich
-- Our effort will focus on opinion leaders whose concerns will make them attentive to the Administration's message: business executives, professionals, the high income and college-educated, and Hispanic-Americans. These individuals are represented in professional, trade, and service organizations such as Chambers of Commerce, business forums, world affairs councils, rotary clubs, local leader roundtables, and perhaps regional NAM and ABA chapters.	

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-- Whenever possible, we will program in-house conferences, seminars, and briefings in order to utilize our resources most efficiently.

4. Media

-- Monthly, in-depth backgrounder for Washington based correspondents covering Latin America. — PA, ARA, DOD/ISA

-- Monthly direct-line interviews with local TV, radio and editorial staffs. — PA, ARA

-- Placement of op-ed pieces on major policy themes. — ARA, DOD/ISA

-- Regular appearances on national TV programs by Administration officials. — PA, ARA, DOD/ISA

-- To secure national coverage, we will schedule central-office backgrounders with at least the three newspaper chains that have a centralized editorial policy: Copley (580,00 circ.), Scripps-Howard (2.2 million circ.), and Hearst (1.5 million circ.). This would involve visits to, or direct-line interviews with Copley and Scripps-Howard offices in Washington, D.C. and with Hearst offices in New York. Also, we will arrange Washington offices such as Gannett and Newhouse.

B. Foreign Audiences

1. Governments

-- Continue periodic consultations with NATO experts. — ARA, EUR

-- Maintain dialogue in all ARA and OECD capitals by providing posts with regular Central American notes. — ARA

-- USIA to maintain high level information flow to all ARA and EUR posts. — USIA

-- Encourage Central American governments to improve their public affairs programs. — USIA, ARA

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ACTIVITY	ACTION OFFICE
-- Encourage CA leaders to visit US and EUR to speak out on the issues	ARA
-- Request European allies to accredit Ambassadors to El Salvador before elections	ARA, EUR
-- Encourage EC governments to be at least even-handed in aid to Nicaragua and to other CA countries	ARA, EUR
2. Foreign Groups	
-- Continue efforts to convince SI to pressure Nicaragua towards political pluralism and regional cooperation	ARA
-- Encourage German foundations (Adenauer and Ebert) to support elections and democracy projects in the region	ARA
-- Encourage democratic labor union federations to support elections and democracy projects in the region	ARA
II. Special Initiatives	
1. President's "Town Meeting" on Central America with "transition generation" and youth.	
-- Determine President's availability and identify best site (EPCOT Center?)	NSC
-- Identify youth and other U.S. participants	White House Outreach Group
-- State/USIA to request Embassies to identify participants from Central America and provide grants	Outreach Group
2. Encourage formation of private clipping service on Central America	
-- Explore this with pro-Administration group	ARA

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ACTIVITY	ACTION OFFICE
-- As a fallback, consider (1) expanding distribution of ARA clipping service; or (2) providing ARA clipping proofs to outside group for distribution	ARA
3. Improving Public Diplomacy activities of Central American governments	
-- Provide advisory services and leader grants to foreign government officials	USIA
-- Public affairs training to military spokesmen	DOD
-- Provide guidance to Washington Embassies	ARA, USIA
-- Encourage CA leaders to make TV appearances in the U.S. and to appear before Congress	ARA, USIA
-- Encourage Central American governments to speak out in Europe	ARA
-- Request Embassies to give US lists of planned visits to EUR posts	ARA, EUR
-- Assist, as appropriate, the programming of such leaders to maximize support for common policies	ARA, EUR, USIA
5. Senator Stone's visit to Western Europe	
-- Develop specific action plan to maximize Ambassador Stone's exposure in Europe, once a date for the trip is decided	P, EUR, ARA, USIA
6. Cuacus of Latin Americans in UN to sponsor resolution supporting democracy and free election at UNGA	
-- Send telegram now seeking Ambassador Kirkpatrick's views on best timing for a caucus and on the nature of the proposed resolution	ARA, IO

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ACTIVITY	ACTION OFFICE
7. Seminars on Democracy for Central American Leaders.	
-- Determine the availability of the Vice President and select a site	NSC
-- Request posts to identify participants and provide grants	ARA, USIA
8. Public Diplomacy Plan for El Salvador Elections	
-- Review report of elections team which visited Salvador in May to assure that funding proposals include resources for public affairs effort	Mr. Reich
-- In the Fall develop a specific media plan	Mr. Reich

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LEGISLATIVE ACTION PLAN

1. CONSULTATIONS

The key, indeed the absolute prerequisite to securing Hill approval for increased funding or activity in the Central American region is a coordinated plan for consultations - carefully targeted and, above all, timed with precision. Such consultations must stress at every turn that the increases requested are mainly to safeguard the range of options of a Presidential Commission. This to derive maximum benefit from an idea which enjoys widespread support in the Congress which sees it as its own imaginative idea and which fully appreciates the shelter it offers skittish Members increasingly uncomfortable with what they see as a complex and deteriorating situation in the region.

2. TIMING

Reassertion of all outstanding funding requests should start immediately through appropriate consultations as outlined below. We can make a strong case that the potential success of the Presidential Commission demands such resources, at the minimum. Moreover, Senator Stone's visits and discussions have provided highly persuasive evidence that the Administration is seriously pursuing a peaceful resolution of regional problems. His briefings on the Hill have been exceptionally well-received, rather remarkably so even by severe critics of Administration policy. Recent Salvadoran guerrilla stumbling over meeting with Senator Stone has caused some Congressmen to question, perhaps for the first time, guerrilla sincerity on the negotiations question. In short, the time is suitable to push for full funding under the 1983 Supplemental requests, the El Salvador reprogramming, and for the CPD levels requested for 1984.

3. STATUS OF CURRENT FUNDING REQUESTS

The present status of our current funding requests is as follows:

A. FY-83 SUPPLEMENTAL

Authorization: Authorization bills have been reported out of both the SFRC and the HFAC, but have not gone to either floor.

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The full amount of MAP for Honduras ($17 million) and Costa Rica ($1.5 million) is in both the Senate and House Bills, as is the MAP for PACAM ($1.5 million). For El Salvador, of the $50 million requested, MAP was cut to $8.7 million in the House version and to $20 million in the Senate version.

The total Administration Supplemental request for ESF of $142 million, which included $35 million for Costa Rica and $30 million for Honduras, was reduced to $70 million in the HFAC version, with $43.5 million effectively earmarked not to be used in Central America. The SFRC essentially authorized the total Administration ESF request with no crippling earmarks.

Appropriations: The FY-83 Supplemental Appropriations Bill has passed both Houses and is awaiting conference which may occur before the August recess.

The House version has no MAP for Central America. The Senate version voted the full amount of the Administration's request (El Salvador $50 million, Honduras $17 million, Costa Rica $1.5 million and PACAM $1.5 million). ESF for Honduras ($30 million) and Costa Rica ($35 million), the full amount of the Administration's request, is in both Bills.

B. FY-84 FOREIGN ASSISTANCE BILL

Authorization: The authorization bill, with the FY-83 Supplemental woven into it, has been reported out of both Foreign Affairs Committees. No time has been set for either floor action. HFAC will request a rule for a September floor date. SFRC hopes to move to the floor in July or early August.

The HFAC put a cap of $65 million on military assistance to El Salvador, compared to the Administration's request of $86.3 million, and would prohibit use of Section 506(a) for El Salvador. The SFRC capped military assistance to El Salvador at $76.3 million, including $20 million for training in the U.S. A ceiling of 55 trainers is in both bills. The requested level of $120 million in ESF for El Salvador survived the SFRC, but would be effectively reduced to $90 million by the 25 percent of regional total per country ceiling voted by the HFAC. MAP and ESF for Costa Rica and Honduras survived intact in the HFAC but Honduras MAP was halved to $20 million and ESF cut from $40 million to $30 million by the SFRC. ESF for Guatemala was also cut by the SFRC from $40 million to $25 million.

Appropriations: No mark-ups as yet in the Foreign Operations Subcommittees of Senate or House Appropriations.

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4. ADDITIONAL FUNDING AND ACTIVITY

Until the Presidential Commission is convened, the Hill should not be informed of or consulted with on requests for additional resources or activities. This is critically important both for the potential success of the Commission itself and for our requests for increases. If the Hill is earlier informed, skeptics will charge that the Commission is merely a sham, a figleaf for yet a larger U.S. military presence and involvement in the region. Such charges could, indeed likely would deal mortal blows to both the Commission and the requests.

This is not to say that planning should not commence forthwith on all components of the program to create a credible, escalatory deterrent in the region. Such planning must begin as soon as possible. It is to say, however, that Hill consultations and implementation must await the convening of the Presidential Commission. At that time, these increases can be interwoven in the affairs of the Commission and can be presented as underpinnings for Commission activities. If the Commission does not explicitly endorse the increases, they should be presented as components supplementing Commission objectives.

5. CONSULTATION/IMPLEMENTATION RESPONSIBILITY

As noted, success or failure with the Hill will depend upon a carefully crafted plan of consultations - each stage timed to support a coherent whole, each consultation targeted for maximum effect. In each case, there must be a lead agency which will dictate when the consultations are to take place and by and with whom. The lead agency will also be responsible for preparation of supporting material, for feedback among interested agencies, and for implementation of whatever is necessary to secure Hill approval for the item in question. Following are assignments of responsibility.

A. Item: Full funding for FY-83 Supplemental and full El Salvador Reprogramming request.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations Subcommittee/House Appropriations
Foreign Operations Subcommittee/Senate Appropriations
SFRC
HFAC

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Note: Full funding of the 1983 Supplemental in the appropriations process must be accomplished in Conference Committee since the bill has passed both chambers. The Senate version, which has full funding, must be maintained.

Both appropropations bills contain language making eventual appropriations contingent on passage of authorizing legislation. These must be knocked out since it is questionable whether the authorizing legislation will be passed. This, too, can be done in conference since the wording is not the same in the Senate and House Appropriations Bills.

B. Item: Assuring approval of FY 1984 CPD request levels.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations Subcommittee/House Appropriations
Foreign Operations Subcommittee/Senate Appropriations
SFRC
HFAC

Note: The appropriations process has not yet started and we are thus free to make our case at the Foreign Operations Subcommittee level. In the Senate (Kasten) Subcommittee this should be quite possible. In the House (Doc Long) Subcommittee, however, this will be much more difficult and will require the persuasive efforts of the highest levels of the Administration.

With the Authorizing process, our approach must be in two stages: First, on the floors of the Senate and House and, second, in conference. As noted above, both bills are laden with caps and restrictions and we must plan each attack carefully to select necessary and realizeable targets. Here again, there may not be final authorizing legislation but we cannot count on this.

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C. Item: Additions to FY 1984 Security Assistance request levels

Lead Agency: State

Timing: Only after Presidential Commission is working.

Note: Since such items should not be aired on the Hill until after the Presidential Commission is formed and is working, these should be handled via budget amendments initiated in the fall or early winter.

D. Item: Increased U.S. Presence/Exercise Activity, e.g., Ahuas Tara II, in the Caribbean.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations/House Appropriations
Foreign Operations/Senate Appropriations
Select Committees on Intelligence/Senate and House
SFRC
HFAC

Note: The assumption is that these activities will be funded with existing Defense resources. The task consequently will be one of persuading the Hill of the need for these activities.

E. Item: Development of U.S. naval and air facility at Puerto Castilla, Honduras.

Lead Agency: Defense

Timing: No Hill consultations until Presidential Commission is formed and functioning.

Key Committees:

Milcon Subcommittees, Senate and House Appropriations
Senate and House Armed Services Committees
SFRC
HFAC
Foreign Operations/House Appropriations
Foreign Operations/Senate Appropriations

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Note: The assumption is that funding for this will come from newly requested, milcon funds through a budget amendment for FY 1984 and/or FY 1985 funds. It is worth noting that our FY 1983 request for $21 million for airfield construction in Honduras was cut in the appropriations process to $13 million. It is, therefore, safe to assume that the task of convincing the Congress of the need for funding this new facility will be difficult.

F. Item: Enhancement of Honduran Military Facilities and Infrastructure

Lead Agency: Defense

Note: Considerations as to timing, Key Committees, and approach should be roughly the same as those with E. above.

G. Item: Increase of U.S. Trainers in El Salvador

Lead Agency: Defense

Timing: No Hill consultations until Presidential Commission is formed and functioning.

Key Committees:

SFRC
HFAC
Foreign Operations/House Appropriations
Foreign Operations/Senate Appropriations
Senat and House Armed Services Committees

Note: Opposition to increasing the number of trainers in El Salvdor has been strongest in the SFRC, although both the SFRC and HFAC included a cap in their FY 1984 authorization bills. Moreover, the opposition in both Committees has fairly strong bipartisan support; more than a few Republican members have joined with traditional Democratic critics on this. Overcoming this opposition will be difficult and will depend on our making a firm and reasonable military case.

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for exactly what is needed and what will not be needed. All Administration representatives, moreover, must speak with one firm voice. Some opposition in the past has arisen from Hill confusion over exactly what the Administration might have in mind.

6. REMOVING "CERTIFICATION" AND BOLAND AMENDMENT CONSTRAINTS

The current El Salvador certification requirement is contained in the FY 1983/84 authorization bill and it will expire at the end of FY 1983. New language is contained in both the SFRC and HFAC FY 1984 bills; a new report requirement with a back-up extension of the present certification in the SFRC bill and the "Fascell amendment" in the HFAC bill. Since it is possible a FY 1984 authorization bill will not be enacted into law, we may have no certification requirement at the start of the new fiscal year. Most likely, however, traditional critics will make every effort to secure some form of legislation, possibly even through a free-standing bill. Their efforts must be countered at every stage -- at Subcommittee, Committee, on the floor, and in Conference -- playing both on prevailing feeling that the last certification law did not work well and on the many positive developments since it was launched in 1981.

The Baker group is now fully engaged in trying to deflect the original thrust of the Boland amendment through compromise. There appears to be a good chance that their efforts will succeed.

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